

Report of the Director of Finance and Section 151 Officer

Cabinet – 21 September 2023

Capital Outturn and Financing 2022/23

| Purpose: | This report details capital outturn and financing for the year ended 31 March 2023. |
|--|---|
| Policy Framework: | Budget Plan 2022/23. |
| Consultation: | Cabinet Members, Corporate Management Team, Legal and Access to Services |
| Recommendation(s): | It is recommended that: |
| 1) The net underspend carried forward to 20 | l of the increased capital budget of £28.8m is 023/24 |
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1. Background

1.1 The original capital budget approved by Council in February 2022 for 2022/23 totalled £144,561m (excluding the waste provision). During 2022/23 this figure was increased by £14.8m to give a revised budget of £159.4m.

The net increase in the capital budget was the result of:

- 1. The addition of both grant funded and Council funded schemes after Council approved the original programme,
- 2. Delayed or reprofiled spending from 2021/22 carried forward into 2022/23.

2. Outturn 2022/2023

- 2.1 Capital outturn in 2021/22 on the approved budget was £121.1m, which is a significant level of spend across all service areas. There was an under spend on the approved and reprofiled budget of £28.8m which is detailed in Appendix A. Apart from a small number of exceptions, the under spends in the capital budget represent delayed or reprofiled spend on approved schemes. As such, the unspent budget will need to be carried forward to 2023/24 in order to complete schemes in progress.
- 2.2 It should be recognised that capital schemes are complex projects which are often faced with a host of issues including legal (planning, procurement etc.) and operational (budget, ground conditions, weather), which can offer challenges to the delivery timetable.
- 2.3 Underspends in excess of £0.5m are set out in Appendix C with accompanying comments.
- 2.4 Appendix A shows the breakdown of Capital Expenditure and variances in respect of individual Directorates and highlights the sum of £40.2m spent on HRA properties during the year.
- 2.5 Notwithstanding the under spending mentioned above, the capital outturn represents significant expenditure on a number of major projects. Appendix B lists projects with expenditure in excess of £0.5m.

3. Financial Implications

3.1 2022/2023 capital expenditure has been financed as follows:

| Financing Requirement | |
|---|---------|
| | £'000 |
| Unfinanced sundry creditors 2021/22 | 7,626 |
| 2022/23 ledger capital spend | 122,184 |
| To be financed sundry creditors 2022/23 | -6,136 |
| Spend to be funded in 2022/23 | 123,674 |
| | |
| Financing 2022/23 | |
| | £'000 |
| Supported Borrowing | 6,347 |
| Unsupported Borrowing (GF plus HRA) | 14,051 |
| Grants and Contributions | 67,702 |
| Revenue contributions to capital | 28,400 |
| Capital receipts | 7,175 |
| Total financing 2022/23 | 123,674 |

4. Legal Implications

4.1 There are no legal implications.

5. Integrated Assessment Implications

- 5.1 The Council is subject to the Equality Act (Public Sector Equality Duty and the socio-economic duty), the Well-being of Future Generations (Wales) Act 2015 and the Welsh Language (Wales) Measure, and must in the exercise of their functions, have due regard to the need to:
 - Eliminate unlawful discrimination, harassment and victimisation and other conduct prohibited by the Acts.
 - Advance equality of opportunity between people who share a protected characteristic and those who do not.
 - Foster good relations between people who share a protected characteristic and those who do not.
 - Deliver better outcomes for those people who experience socioeconomic disadvantage
 - Consider opportunities for people to use the Welsh language
 - Treat the Welsh language no less favourably than English.
 - Ensure that the needs of the present are met without compromising the ability of future generations to meet their own needs.

The Well-being of Future Generations (Wales) Act 2005 mandates that public bodies in Wales must carry out sustainable development. Sustainable development means the process of improving the economic, social, environmental and cultural well-being of Wales by taking action, in accordance with the sustainable development principle, aimed at achieving the 'well-being goals'.

Our Integrated Impact Assessment (IIA) process ensures we have paid due regard to the above. It also takes into account other key issues and priorities, such as poverty and social exclusion, community cohesion, carers, the United Nations Convention on the Rights of the Child (UNCRC) and Welsh language.

5.2 There are no implications arising from this report. A full analysis of equalities implications is carried out as part of the annual budget process and any expenditure detailed in this report is on approved schemes. Individual capital schemes approved will be subject to IIA process.

Background Papers: None

Appendices:

| Appendix A | Capital Programme Outturn Summary |
|------------|--|
| Appendix B | Capital Projects with spend in excess of £500k |
| Appendix C | Capital Projects underspend in excess of £500k |

| Directorate Comparison | Original Budget 2022/23 £'000 | Revised Budget 2022/23 £'000 | Outturn 2022/23 £'000 | Net Over / (Under) spending £'000 |
|--|--|------------------------------------|-----------------------------|--|
| Finance | 1,750 | 985 | 0 | (985) |
| Digital Services and Customer Services | 2,418 | 2,315 | 1,641 | (674) |
| Education | 5,155 | 13,372 | 10,167 | (3,205) |
| Social Services | 1,500 | 851 | 780 | (71) |
| Place | 133,478 | 139,798 | 108,480 | (31,318) |
| Total | 144,301 | 157,321 | 121,068 | (36,253) |

| Budget Book Comparison | Original Budget 2022/23 £'000 | Revised Budget 2022/23 £'000 | Outturn 2022/23 £'000 | Net Over / (Under) spending £'000 |
|---|--|------------------------------------|-----------------------------|--|
| Education (including 21st Century Schools) | 5,155 | 13,372 | 10,167 | (3,205) |
| General Fund Services | 80,994 | 106,903 | 70,732 | (36,171) |
| HRA | 58,152 | 37,046 | 40,169 | 3,123 |
| Total | 144,301 | 157,321 | 121,068 | (36,253) |

Appendix A

| Capital Projects with spend in excess of £500k | Appendix B |
|--|------------|
| General Fund Schemes | £'000 |
| 20mph National Rollout Programme Total | 573 |
| Active Travel strategic and local schemes (highways) Total | 6,272 |
| Bridges and Retaining Walls Total | 750 |
| Carriageway resurfacing and footways (including Highways Invest to save schemes and Patch schemes) Total | 4,208 |
| Highways Drainage works Total Total | 453 |
| LTF schemes including South Wales Metro, Dyfatty interchange, sustainable transport improvements and Baldwins bridge Total | 2,789 |
| Seawall repairs Mumbles Total | 1,502 |
| Street Lighting Conversion to LED Total | 855 |
| Vehicle replacement programme Total Total | 323 |
| Agile and Mobile IT equipment Total | 615 |
| Cefn Hengoed Community Hub Total | 3,280 |
| 71-72 Kingsway Offices Total | 10,120 |
| Castle Square regeneration Total Total | 309 |
| Community hub (former BHS) Total | 2,037 |
| Copper Powerhouse Total | 3,095 |
| Debenhams Acquisition Total | 2,690 |
| Kingsway Infrastructure Total | 1,242 |
| Palace Theatre Total | 3,600 |
| Swansea Central Phase 1 construction (Arena and associated schemes) Total | 1,769 |
| Transforming Towns Placemaking schemes Total | 1,724 |
| Wind Street reimagined scheme Total Total | 146 |
| Bishopston Comprehensive school refurbishment Total | 3,661 |
| Free School Meals Total | 1,385 |
| YG Gwyr Secondary school extension Total | 1,219 |
| YGG Tan y Lan new build primary school Total | 541 |
| YGG Tirdeunaw new build primary school Total Total | 260 |
| Buildings capital maintenance (non-schools) Total | 1,699 |
| Schools building capital maintenance Total | 6,220 |
| Community Play Schemes Total | 1,009 |

| TotalHRA External facilities TotalHRA Fire and Gas Safety improvements TotalHRA More Homes programme Total10 | 789 |
|--|-------|
| HRA Chimney repairs TotalHRA Energy Efficiency (including Boiler Replacements) TotalHRA External facilities TotalHRA Fire and Gas Safety improvements TotalHRA More Homes programme Total | ,962 |
| HRA Energy Efficiency (including Boiler Replacements) TotalHRA External facilities TotalHRA Fire and Gas Safety improvements TotalHRA More Homes programme Total10 | ,962 |
| TotalHRA External facilities TotalHRA Fire and Gas Safety improvements TotalHRA More Homes programme Total10 | • |
| HRA Fire and Gas Safety improvements Total2HRA More Homes programme Total10 | 5,833 |
| HRA More Homes programme Total | |
| | 2,148 |
| HRA Refurbishment (mainly Kitchens & Bathrooms) Total |),911 |
| | 2,441 |
| HRA Tenant Adaptations Programme Total | 2,904 |
| HRA Wind & Weatherproofing (including Hi-rise flats) Total | 9,423 |
| Total of schemes in excess of £0.5m105 | |